

E0-1654



Draft agenda for Thursday's meeting

Starzak, Richard to: Krauthoefer, Tracie A (DNR), Gasek,
Douglas F (DNR)

10/18/2010 05:25 PM

Cc: "judith.bittner@alaska.gov", Najah Duvall-Gabriel,
"David.Navecky@stb.dot.gov"

From: "Starzak, Richard" <RStarzak@icfi.com>
To: "Krauthoefer, Tracie A (DNR)" <tracie.krauthoefer@alaska.gov>, "Gasek, Douglas F (DNR)"
<doug.gasek@alaska.gov>
Cc: "judith.bittner@alaska.gov" <judith.bittner@alaska.gov>, Najah Duvall-Gabriel
<ngabriel@achp.gov>, "David.Navecky@stb.dot.gov" <David.Navecky@stb.dot.gov>

2 attachments



meeting_agenda_draft_2.doc Timeline_of_NHPA_Section_106_consultation_2010-10-17.doc

Hi Tracie and Doug,

Please take a look at the attached meeting agenda, and let us know if you have any comments/changes. If it looks all right please let us know so we make it final and send it out to the rest of the attendees. As you can see from the attendees list on page 3 of the agenda, we expect a good turnout. For your reference, I am also enclosing an updated summary of our Section 106 consultation, with the outreach effort for this meeting starting at the bottom of page 6.

Please let us know if Judy plans to attend the meeting. I would also like to speak with you later, to discuss any general comments about the Draft PA you may have in addition to simplifying the reporting requirements.

Thank you very much,
Rick

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In January, ICF Jones & Stokes became ICF International.
Check out icfi.com/evolution.



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draft agenda

Proposed Extension of Alaska Railroad to Port MacKenzie, Section 106 of the National Historic Preservation Act

October 21, 2010

Room 240 of the Atwood Building, 550 W. 7th Avenue, Anchorage

1:30 p.m. to 3:30 p.m., Alaska time

Meeting requested by: Alaska State Historic Preservation Officer

Attendees: See page 3.

Framework for discussion: National Register of Historic Places criteria and ACHP's regulations for Section 106 of the NHPA [esp. *consulting parties* at §800.2(c); *identification of historic properties* at §800.4; and *programmatic agreements* at §800.14(b)]

Please read or review:

- Cultural Resources section of the Draft Environmental Impact Statement (EIS),
- 2009 cultural resources survey report by SRB&A, and
- Draft Programmatic Agreement (Appendix J of the Draft EIS).

1:30 p.m. – 1:40 p.m.

Introductions

Welcome and background

SHPO perspective

ACHP perspective

Status of Programmatic Agreement

David Navecky

Judy Bittner, Doug Gasek,
or Tracie Krauthoefer

Najah Duvall-Gabriel

Richard Starzak

1:40 p.m. – 2:10 p.m.

Iditarod Dog Sledding Historic District-Historic Vernacular Landscape

Background-Identification Effort

Essential Character Defining Features & Effects

PA involvement: consultation and reports

Summary/Action Items

Stephen R. Braund

group discussion (led by R. Starzak)

Views: MSBHPC, Historians,
Mushers, ARRC

Richard Starzak

2:10 p.m. – 3:00 p.m.

Dena'ina Cultural Landscape

Background-Identification Effort

Essential Character Defining Features & Effects

PA involvement: consultation and reports

Summary/Action Items

Stephen R. Braund

group discussion (led by R. Starzak)

Views: Tribes, Alaska Natives,
MSBHPC, ARRC

Richard Starzak

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3:00 p.m. – 3:30 p.m.

Comments on Draft Programmatic Agreement

SHPO comments

ACHP comments

STB comments

Summarize action items, next steps

Wrap up

Doug Gasek, Tracie Krauthoefer

Najah Gabriel Duvall

Dave Navecky

Richard Starzak

David Navecky

Additional Consultation (if needed)

3:45 p.m. – 4:30 p.m.

Draft Programmatic Agreement

Comments, revisions requested

SHPO, ACHP, STB

draft agenda

ATTENDEES:

David Navecky, U.S. Surface Transportation Board (STB), Office of Environmental Analysis;
Najah Duvall-Gabriel, Advisory Council on Historic Preservation (by telephone);
Doug Gasek and Tracie Krauthoefer State Historic Preservation Officer (SHPO);
David Harrison, Native Village of Eklutna;
Jim Arnesen, Eklutna, Inc.;
Debra Call, Knik Tribal Council;
Harriet Kauffman, Native Village of Tyonek;
Edith Baller, Chickaloon-Moose Creek Native Association, Inc.;
Kim Cunningham and Cindi Bettin, Cook Inlet Region, Inc.;
Fran Seager-Boss, Matanuska Susitna Borough Historic Preservation Commission;
Jim Barnett, Cook Inlet Historical Society;
John Stewart, Palmer Historical Society;
Margaret Heaven, Wasilla-Knik Willow Creek Historical Society;
Martin Buser, Happy Trails Kennels;
Erin McLarnon, Willow Dog Mushers Association;
Steve Charles, Willow Trail Committee;
Brian Lindamood, Alaska Railroad;
Kathryn Kusske-Floyd, Dorsey & Whitney, LLP (by telephone);
Stephen R. Braund, SRB&A; and
Alan Summerville, Jennifer Wallis, and Richard Starzak ICF;

INVITED, NOT ABLE TO ATTEND [as of 10/17/10]:

Curtis McQueen, Eklutna, Inc.;
Raymond Theodore, Knikatu, Inc.;
Jennifer Harrison, Chickaloon Village Traditional Council;
John McClellan, Tyonek Native Corp.;
Aaron Leggett, Alaska Native Heritage Center;
Museum of Alaska Transportation and Industry;
Vern Halter, Dream a Dream Dog Farm;
Marilyn Knapp, Anchorage Museum; and
Barb Hotchkin, Alaska Railroad.

Timeline of NHPA Section 106 agency and tribal consultation:

Alaska SHPO

2007

Note: In 2007, information about the project was presented by the Alaska Railroad Corporation, not by the Surface Transportation Board (STB)

- 2007-09-18, presentation by the Alaska Railroad on the Port MacKenzie Rail Project for a variety of agencies. Representatives of the State Historic Preservation Officer (SHPO) attended.
- 2007-09-26, letter from SHPO to the Alaska Railroad commenting on the presentation, and mentioning:
 - Need for additional archaeological survey
 - Potential effects on the Iditarod National Historic Trail
 - Matanuska Farm Station agricultural landscape
 - Area of Potential Effects (APE) should consider indirect effects on historic properties related to increased development or changes in setting as a result of the project.

2008

- 2008-02-12, letter to SHPO from STB Section of Environmental Analysis (now the Office of Environmental Analysis) requesting input to the scoping process.
- 2008-03-05, meeting among SHPO staff, STB-SEA, and STB's consultants ICF International, Entrix and Steve R. Braund & Associates (SRB&A), during which SHPO recommended research in the following potential cultural landscapes:
 - dog sledding,
 - recreation,
 - homesteading, and
 - agriculture
- 2008-06-19, letter to SHPO from the STB-SEA, formally initiating the Section 106 consultation process and requesting review of attached *Cultural Resources Work Plan*.

2008-07-23, letter from SHPO to STB-SEA, commenting on the *Cultural Resources Work Plan*, including APE, study area and predictive model, methodology for completing Section 106 consultation, and a programmatic agreement. Matanuska-Susitna Borough Historical Preservation Commission (MSB HPC) was copied on the letter.

2009

- 2009-02-05, letter from STB-SEA to SHPO, providing cultural resources information on alternative routes. Map figures 1-6 were enclosed.
- 2009-02-24, meeting among SHPO staff, STB-SEA, and STB's consultants ICF International and SRB&A reviewing the cultural resource efforts in 2008 and

SHPO requesting to be kept informed of the consultation process.

- 2009-03-23, letter from STB-SEA to SHPO providing distribution list and meeting minutes for the meeting held on 2/27/2009 among:
 - STB-SEA's consultant archaeologist SRB&A (Steve Braund and Paul Lawrence);
 - Knik Tribal Council (Debra Call and Delia Call);
 - the Dena'ina Cultural Historian (Aaron Leggett); and
 - MSB HPC, Fran Seager-Boss and Dan Stone).
- 2009-04-13, letter from STB-SEA to SHPO, providing SHPO with summary and notes of the meeting held on 2/27/2009. In the meeting, the Knik Tribal Council indicating its desire to have the discussion of Dena'ina broadened to a cultural landscape level, and STB-SEA requested SHPO's concurrence with this approach. (Meeting attendees were cc'ed)
- 2009-05-15, letter from SHPO to STB-SEA, concurring that including analysis of a potential contemporary Dena'ina cultural landscape will be beneficial to the identification of historic properties.
- 2009-06-05, letter from STB-SEA to SHPO, providing summary and notes of a presentation SRB&A gave to MSB HPC that was held at the Knik Tribal Council office in Wasilla on 5/15/2009. (SHPO staff and 2/27/2009 meeting attendees were cc'ed)

2010

- 2010-03-16, Draft EIS was mailed to SHPO, including the cultural resources section and, in Appendix J, the *Draft Programmatic Agreement*.
- 2010-04-07, meeting with SHPO, STB-SEA and consultants from ICF and SRB&A to discuss:
 - 2008 and 2009 Cultural Resources Annual Reports
 - Draft Programmatic Agreement (Draft EIS, Appendix J) and
 - Draft EIS, Cultural Resources Summary
- 2010-04-22, letter from STB-SEA to SHPO transmitting the *2008 Cultural Resources Survey Report*.
- 2010-08-02, letter from STB-SEA to SHPO, transmitting the *2009 Cultural Resources Survey Report*, and recommendations for continued consultation with local tribal governments and other interested parties regarding the potential Dena'ina Cultural Landscape and the Iditarod Dog Sledding Cultural Landscape.
- 2010-08-02, letter from STB-SEA to SHPO, transmitting the *Draft Programmatic Agreement*, and requesting review and comment.
- 2010-09-01, letter from SHPO to STB-SEA, concurring with the finding that the Iditarod Dog Sledding Historic District/Historic Vernacular Landscape is eligible for the National Register. SHPO also recommended the boundaries of the property be further refined and developed and requested a meeting to discuss the *Draft Programmatic Agreement*.
- 2010-09-27, ICF for STB, left voice mail and e-mail to make sure SHPO has the *Draft Programmatic Agreement* and to arrange a meeting with STB and ACHP for late October to review and comment on the agreement document.

- 2010-10-21, [planned] meeting at SHPO's office to discuss Draft PA with SHPO, ACHP, ARRC and interested parties, including tribes, Alaska Native organizations, MSB HPC, historical societies, and dog sledding groups.

ACHP

- 2010-08-02, letter from STB-SEA to ACHP, inviting ACHP to review and comment on the *Draft Programmatic Agreement*. Attachments include the *Draft Programmatic Agreement*, Cultural Resources Survey Reports for 2008 and 2009, relevant sections of the Draft EIS, and letter dated 7-23-2008 from Alaska SHPO to STB-SEA
- 2010-08-02, letter from ACHP to STB-SEA, that ACHP will participate in consultation to develop a programmatic agreement.
- 2010-09-27, ICF for STB OEA called ACHP to make sure ACHP has the *Draft Programmatic Agreement* and to arrange a meeting with STB OEA and ACHP for late October to review and comment on the agreement document.

Tribes, Alaska Native Organizations, and Other Parties

2008

- 2008-02-12, STB-SEA sent letters to tribal entities introducing them to the project and process, and informing them of upcoming public scoping meeting. The letters were sent to:
 - **Federally Recognized Tribes**
 - Native Village of Eklutna
 - Native Village of Tyonek
 - **Tribal Groups**
 - Cook Inlet Tribal Council
 - Chickaloon Village Traditional Council
 - Knik Tribal Council
 - **Alaska Native Regional Corporations**
 - Cook Inlet Region, Incorporated
 - Chickaloon-Mosse Creek Native Association, Incorporated
 - Eklutna, Incorporated
 - Knikatu Incorporated
 - Tyonek Native Corporation
- 2008-08-15, STB-SEA sent letters to tribal entities initiating formal government-to-government consultation, and each included a *Project Consultation Options* form that could be filled out and returned to STB-SEA. The letters were sent to the following recipients:
 - **Federally Recognized Tribes**
 - Native Village of Eklutna
 - Native Village of Tyonek
 - **Tribal Groups**

- Chickaloon Village Traditional Council
 - Knik Tribal Council
 - **Alaska Native Regional Corporations**
 - Cook Inlet Region, Incorporated
 - Chickaloon-Mosse Creek Native Association, Incorporated
 - Eklutna, Incorporated
 - Knikatu Incorporated
 - Tyonek Native Corporation
- 2008-08-20, Knikatu, Incorporated returned the *Consultation Questionnaire* to STB-SEA indicating:
 - “There are or may be issues of concern associated with this proposed project and we request further consultation. We prefer:
 - Meeting with the Board and cooperating agencies at a tribal facility.”
 - We want to continue to receive project information by mail and participate in the public involvement process.”
- 2008-09-03, Native Village of Tyonek, returned the *Consultation Questionnaire* to STB-SEA indicating:
 - “We want to continue to receive project information by mail and participate in the public involvement process.”
- 2008-12-09, A follow-up phone call was made to Knikatu, Incorporated by Entrix for STB-SEA and while an immediate meeting was not necessary, the request was made that the Knikatu, Incorporated be informed if the Houston route is selected. They may want to meet later depending on the outcome of the Draft EIS. They were not objecting to a route that involves their lands, but they have concerns regarding cultural resources sites and alignment locations.

2009

- 2009-02-05, letter from STB-SEA to tribal entities, cultural resources information on alternative routes, and map figures 1-6 were enclosed, along with a questionnaire to choose a level of participation and to help identify cultural resources. Letters were sent to the following:
 - (Same list as 2/12/2008 letter)
- 2009-02-05, letter from STB-SEA to other entities providing opportunity for cultural resources review, comment, and participation. Map figures 1-6 were enclosed. Letter were sent to the following:
 - MSB HPC
 - Cook Inlet Historical Society
 - Wasilla-Knik Historical Society
 - Willow Creek Historical Society
 - Museum of Alaska Transportation and Industry
 - Palmer Historical Society
 - Willow Dog Mushers Association
 - Happy Trails Kennels
 - Dream a Dream Dog Farm
- 2009-02-27, Meeting held with STB-SEA’s consultant archaeologist SRB&A

(Steve Braund and Paul Lawrence), Knik Tribal Council (Debra Call and Delia Call), the Dena'ina Cultural Historian (Aaron Leggett), and MSB HPC (Fran Seager-Boss and Dan Stone). The majority of the meeting focused on Knik Tribal Council's desire to have the discussion of Dena'ina be broadened to a cultural landscape level and focus on not only prehistoric and ethnographic resources, but also the contemporary cultural practices of the Dena'ina and how these practices reflect their past as well as show the Dena'ina as a living part of the landscape today. The MSB HPC representatives agreed with the Knik Tribal Council's concerns regarding documentation of Dena'ina cultural resources and that they be expanded to a broader cultural landscape discussion. Meeting minutes were distributed to attendees on 03/23/2009.

- 2009-04-01, Eklutna, Incorporated indicated to STB-SEA they have no interest in the project and further consultation is not required.
- 2009-04-03, meeting among SRB&A and the MSB HPC regarding the 2008 cultural resources research and fieldwork results and discussion of the cultural landscape research.
- 2009-04-13, Letter from STB-SEA to SHPO, providing SHPO with summary and notes of meeting held on 2/27/2009 (Meeting attendees were cc'ed)
- 2009-05-15, Presentation given by STB-SEA's archaeological consultant (SRB&A) to MSB HPC that was held at the Knik Tribal Council office in Wasilla. Representatives of the following groups were in attendance:
 - Wasilla Knik Historical Society;
 - Dorothy Page Museum;
 - MSB HPC;
 - MSB;
 - Candle Light Jazz/Fishhook Community Council;
 - Knik Tribal Council;
 - Museum of Alaska Transportation and Industry
- 2009-05-27, meeting among SRB&A and president of the Knik Tribal Council regarding SRB&A's research regarding a potential Dena'ina cultural landscape within the Port MacKenzie study area and review of draft interview protocol for documenting Dena'ina components of a cultural landscape in the study area.
- 2009-06-05, letter from STB-SEA to SHPO, providing notes of the presentation SRB&A gave to MSB HPC that was held at the Knik Tribal Council office in Wasilla on 5/15/2009. (SHPO and 2/27/2009 meeting attendees were cc'ed)
- 2009-06-18, STB develops *Government-to-Government Consultation and Coordination Plan* for Proposed Port MacKenzie Rail Extension
- 2009-11-13, follow-up phone calls were made by ICF on behalf of STB-SEA to all Tribes and Alaska native organizations to confirm their role in the Agreement as a consulting party or to continue to be included in the document circulation and contact lists, and the following responses were received:
 - Eklutna, Incorporated: Spoke to Curtis McQueen and he would like Eklutna, Incorporated to be included as a concurring party.
 - Knik Tribal Council: Debra Call does not work in the office and was referred to Acting Executive Director, Marlene Johnson. Left a voice

message at 2:30 pm on 11/13/2009. Left another message 12/09/2009.

- Knikatnu, Incorporated: Raymond Theodore returned the call and said we should contact Richard Porter and Jennifer Raske. Mr. Porter said yes, Knikatnu, Incorporated wants to be involved.
- Chickaloon Village Traditional Council: Asked to send info to Jennifer Harrison, Executive Director, instead of Gary Harrison.
- Chickaloon-Moose Creek Native Association, Inc.: Edith Baller said the Association would not like to be a concurring party but yes, would like to remain a contact person.
- Aaron Legget, Dena'ina Cultural Historian, Alaska Native Heritage Center: Aaron said he would no longer like to be a concurring party. He said Dorothy Cook at Native Village of Eklutna would be more apropos. A second message was left for Ms. Cook on 12/9/2009.

2010

- 2010-03-16, Draft EIS, including the cultural resources section and, in Appendix J, the *Draft Programmatic Agreement* was mailed to the following tribal entities:
 - Ahtna, Inc.
 - Alaska Federation of Natives
 - Alaska Inter-Tribal Council
 - Chickaloon Village Traditional Council
 - Chickaloon-Moose Creek Native Association, Inc.
 - Cook Inlet Region, Inc.
 - Cook Inlet Tribal Council
 - Eklutna Incorporated
 - Golden Creek - Susitna Native Association
 - Knik Tribal Council
 - Knikatnu, Inc.
 - Native Village of Cantwell
 - Native Village of Eklutna
 - Native Village of Tyonek
 - Tyonek Native Corporation
- 2010-05-10, in a letter to STB-SEA, the Cook Inlet Region, Inc. (CIRI) indicated that they would like to participate in the *Programmatic Agreement*.
- 2010-09-27, ICF called Kim Cunningham at CIRI to discuss the letter, to let her know CIRI would be included in the *Draft Programmatic Agreement*, and the level would be discussed with ACHP and SHPO. She was asked to review and comment on the *Draft Programmatic Agreement*, because it would be taken to the next level soon.
- 2010-10-(04 to 17), Calls to determine interest in attending the meeting planned for 10-21-10 at SHPO's office to discuss the *Draft Programmatic Agreement*:
 - **Native Village of Eklutna:** David Harrison, Tribal Administrator will participate at the meeting, and would like to see the Draft PA and meeting details.
 - **Eklutna Incorporated:** Curtis McQueen, CEO, is unable to attend, but Jim Arensen may be able to attend in his place. Eklutna Inc. doesn't have

any land in that location, but would like to receive information.

- **Knik Tribal Council:** Several voice mails left for Marlene Johnson, Acting Executive Director and Richard Porter, Environmental Coordinator, including details about the meeting and extending an invitation to Ms. Johnson, Mr. Porter, Debra Call and Quentin Simeon. On 10/15/2010, an e-mail about the meeting was sent to all the parties who had not yet responded. On 10/15/2010, Debra Call, president, replied to the e-mail, saying she may be able to attend the meeting, and would know by 10/19/2010.
- **Knikatu, Incorporated:** Raymond Theodore, President, said 3 of the 5 alternatives could affect some of their 6,000-9,000 acres in the Valley, especially the Castle Mountain Fault line. He would like to stay in contact, and would like to be a concurring party to the PA, in case one of these alignments is selected.
- **Native Village of Tyonek:** Harriet Kauffman, Councilmember, will attend the meeting, weather permitting, and would be happy to see any maps, reports, etc. that can be sent in advance, and look it the information over with other tribal members.
- **Chickaloon Village Traditional Council:** Jennifer Harrison, Executive Director said CVTC won't be attending the meeting, but would support anything the Knik Tribal Council puts forward.
- **Tyonek Native Corporation:** John McClellan, Tyonek consultant said TNC probably won't attend because the project area is so far away from their geographic area of concern. Tyonek is the only community in the area, but the project won't have any impact on their lands. TNC supports the project, and wants to stay on the contact list.
- **Chickaloon-Moose Creek Native Association, Inc.:** Edith Baller, President & Chairperson may attend the meeting but made no commitment at this time. She would like to receive the information.
- **Cook Inlet Tribal Council, Inc. (CITI):** Several messages were left for Gloria O'Neill, President and Chief Executive Officer, but no response was received. Her secretary said CITC is probably not interested in this project, but hasn't heard back from Gloria.
- **Cook Inlet Region, Inc. (CIRI):** A voice message was left for Kim Cunningham, Director, Land and Resources, with details about the meeting. The agenda and additional information will be sent to Kim, along with Cindi Bettin and Margie Brown, President & CEO who should be included on all contacts.
- **Alaska Native Heritage Center:** Aaron Leggett, Dena'ina Cultural Historian will not be able to attend the meeting. He doesn't want to be a signatory to the PA, but wants to continue to receive information/reports.
- **Matanuska Susitna Borough Historic Preservation Commission:** Fran Seager-Boss, Cultural Resources Specialist, plans to attend the meeting. Fran would like a copy of 2009 cultural resources survey, and any other information we have about the Dena'ina landscape. We discussed the

contacts at the KTC, and she suggested Quentin Simeon be added.

- **Cook Inlet Historical Society:** Jim Barnett is likely to come to the meeting, and wants to circulate the information in an e-mail because he has a board meeting coming up and others might be interested.
- **Anchorage Museum:** James Pepper Henry says they are more of a repository, but they would like to stay informed. Marilyn Knapp is their historian, and he will let her know about the meeting.
- **Wasilla-Knik Willow Creek Historical Society:** On 10/15/2010, Margaret Heaven said she may be able to attend the meeting. She suggested we e-mail the historical society at-large, which we did on 10/15/2010.
- **Museum of Alaska Transportation and Industry:** They are closed for the season, re-open on May 1, 2011. A voice mail was left inviting them to meeting, because they check periodically.
- **Palmer Historical Society:** Chuck Logsdon, President, said John Stewart would be the most likely representative, but he is also on the MSB HPC board. They are having a meeting on 10/7/110, will probably discuss the meeting.
- **Willow Dog Mushers Association:** Erin McLarnon, President, said she would attend the meeting.
- **Happy Trails Kennel:** Martin Buser, President, will attend the 10/21/10 meeting, per an e-mail from Kathy Chapoton received 10/17/10.
- **Dream a Dream Dog Farm:** Vern Halter said he won't be at the meeting, but says lots of tubes under the track would work. He recommended we call Steve Charles.
- **Willow Trail Committee:** Steve Charles, Chairman, said he will likely attend the meeting, and would like to be added to the Section 106 list. He has been getting the Draft EIS through the Willow Area Community Organization (WACO).