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APPROVED: *Macmillan* Director

Office of
Proceedings



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July 6, 2022
Part of
Public Record

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July 6, 2022

VIA E-FILING

Cynthia T. Brown, Chief
Section of Administration, Office of Proceedings
Surface Transportation Board
395 E Street, SW
Washington DC 20423-0001

Re: Norfolk Southern Railway Company – Trackage Rights Exemption –
Union County Industrial Railroad Company, FD 36614

Dear Ms. Brown:

Norfolk Southern Railway Company (“NSR”) hereby files in the above-captioned proceeding a Motion for Protective Order (“Motion”). In a related submission filed concurrently, NSR sought Board authority to acquire trackage rights over a 3.1-mile rail line leased by Union County Industrial Railroad Company (“UCIR”) and owned by Consolidated Rail Corporation located between the connection with NSR at/or near Milton, PA (NSR Milepost BR 246.9) and New Columbia, PA (UCIR Milepost 172.62) (the “Line”), which will allow NSR to serve the Clemens Food Group Facility, or their successor or assignee. NSR and UCIR wish to protect the terms of the trackage rights agreement relating to NSR's payments for operating over the UCIR-leased line. Thus, in its related filing, NSR filed a redacted copy of the Trackage Rights Agreement (“Agreement”) and NSR concurrently filed an unredacted version of the Agreement under seal, subject to the Board’s issuance of the protective order sought by NSR here to protect highly confidential and proprietary information contained therein.

If there are any questions concerning this filing, please contact me by telephone at (202) 663-7831 or by e-mail at czorbaugh@bakerandmiller.com.

Sincerely,

/s/ *Crystal M. Zorbaugh*

Crystal M. Zorbaugh
Attorney for Norfolk Southern Railway Company

**BEFORE THE
SURFACE TRANSPORTATION BOARD**

FD 36614

**NORFOLK SOUTHERN RAILWAY COMPANY – TRACKAGE RIGHTS EXEMPTION –
UNION COUNTY INDUSTRIAL RAILROAD COMPANY**

VERIFIED NOTICE OF EXEMPTION

MOTION FOR PROTECTIVE ORDER

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**Attorneys for Norfolk Southern Railway
Company**

July 6, 2022

**BEFORE THE
SURFACE TRANSPORTATION BOARD**

FD 36614

**NORFOLK SOUTHERN RAILWAY COMPANY – TRACKAGE RIGHTS EXEMPTION –
UNION COUNTY INDUSTRIAL RAILROAD COMPANY**

VERIFIED NOTICE OF EXEMPTION

MOTION FOR PROTECTIVE ORDER

Concurrently, Norfolk Southern Railway Company (“NSR”), a wholly-owned subsidiary of Norfolk Southern Corporation (“NS”), has filed a Notice of Exemption ("Notice"), pursuant to 49 C.F.R. § 1180.2(d)(7) and the procedures at 49 C.F.R. § 1180.4(g), for NSR’s acquisition of trackage rights over a 3.1-mile rail line leased by Union County Industrial Railroad Company (“UCIR”)¹ and owned by Consolidated Rail Corporation located between the connection with NSR at/or near Milton, PA (NSR Milepost BR 246.9) and New Columbia, PA (UCIR Milepost 172.62) (the “Line”), which will allow NSR to serve the Clemens Food Group Facility, or their successor or assignee. With the Notice, NSR filed a redacted version of the recent trackage agreement (the "Agreement") between NSR and UCIR. Pursuant to 49 CFR 1180.6 (a)(7)(ii), NSR was required to also submit an unredacted version of the Agreement.

Accordingly, NSR hereby moves the Board pursuant to 49 CFR 1104.14(b) to enter a Protective Order (in the form outlined in the Appendix hereto) in the above-captioned proceeding to

¹ UCIR acquired acquisition and operation authority for the approximate 3.9-mile rail line between milepost 169.7, at or near New Columbia, and milepost 173.6, at or near Milton, in Union County, PA from Consolidated Rail Corporation in 1995. See Union Cty. Indus. R.R. Co. – Acquisition and Operation Exemption – Consolidated Rail Corp., FD 32686 (ICC served Apr. 20, 1995).

protect from public disclosure highly sensitive commercial terms and information, which will allow NSR to the extent necessary, to make that document available to outside counsel for interested parties, solely for use in this proceeding.

The information redacted from the public version of the agreements is highly confidential and commercially sensitive, relating to compensation to be paid by NSR to UCIR. The proposed Protective Order is necessary to protect this highly confidential information from public disclosure. The requested Protective Order enables NSR to present the agreement to the Board (and, upon appropriate request, to outside counsel for interested parties), while at the same time preserving the confidentiality of that sensitive information and any other sensitive information that might be produced in connection with this proceeding. The proposed Protective Order is consistent with other protective orders previously issued by the Board.

Accordingly, NSR requests that a Protective Order be entered in proceeding in the form of the Appendix to this Motion, including the confidentiality undertakings that accompany it.

Respectfully submitted,

/s/ *Crystal M. Zorbaugh*

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Attorneys for Norfolk Southern Railway
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APPENDIX

PROTECTIVE ORDER

1. For purposes of this Protective Order:
 - (a) "Confidential Documents" means documents and other tangible materials containing or reflecting Confidential Information.
 - (b) "Confidential Information" means traffic data (including but not limited to waybills, abstracts, study movement sheets, and any documents or computer tapes containing data derived from waybills, abstracts, study movement sheets, or other databases, and cost work papers), the identification of shippers and receivers in conjunction with shipper-specific or other traffic data, the confidential terms of contracts with shippers, or carriers, confidential financial and cost data, and other confidential or proprietary business or personal information
 - (c) "Designated Material" means any documents designated or stamped as "CONFIDENTIAL" or "HIGHLY CONFIDENTIAL" in accordance with Paragraph 2 or 3 of this Protective Order, and any Confidential Information contained in such materials.
 - (d) "Proceedings" means those before the Surface Transportation Board ("Board") concerning the notice of exemption filed in FD 36614 and any related proceedings before the Board, and any judicial review proceedings arising from FD 36614 or any related proceedings before the Board.
2. If any party to these Proceedings determines that any part of a document it submits, discovery request it propounds, or a discovery response it produces, or a transcript of a deposition or hearing in which it participates, or of a pleading or other paper to be submitted, filed or served in these Proceedings contains Confidential Information or consists of Confidential Documents, then that party may designate and stamp such Confidential Information and Confidential Documents as "CONFIDENTIAL." Any information or documents designated or stamped as "CONFIDENTIAL" shall be handled as provided hereinafter.
3. If any party to these Proceedings determines that any part of a document it submits, discovery request it propounds, or a discovery response it produces, or a transcript of a deposition or hearing in which it participates, or of a pleading or other paper to be submitted, filed or served in these Proceedings contains shipper-specific rate or cost data, trackage rights compensation levels or other competitively sensitive or proprietary information, then that party may designate and stamp such Confidential Information as "HIGHLY CONFIDENTIAL." Any information or documents so designated or stamped shall be handled as provided hereinafter.
4. Information and documents designated or stamped as "CONFIDENTIAL" may not be disclosed in any way, directly or indirectly, or to any person or entity except to an employee, counsel, consultant, or agent of a party to these Proceedings, or an employee of

such counsel, consultant, or agent, who, before receiving access to such information or documents, has been given and has read a copy of this Protective Order and has agreed to be bound by its terms by signing a confidentiality undertaking substantially in the form set forth at Exhibit A to this Order.

5. Information and documents designated or stamped as "HIGHLY CONFIDENTIAL" may not be disclosed in any way, directly or indirectly, to any employee of a party to these Proceedings, or any other person or entity except to an outside counsel or outside consultant to a party to these Proceedings, or an employee of such outside counsel or outside consultant, who, before receiving access to such information or documents, has been given and has read a copy of this Protective Order and has agreed to be bound by its terms by signing a confidentiality undertaking substantially in the form set forth at Exhibit B to this order.
6. Any party to these Proceedings may challenge the designation by any other party of information or documents as "CONFIDENTIAL" or as "HIGHLY CONFIDENTIAL" by filing a motion with the Board or with an administrative law judge or other office to whom authority has been lawfully delegated by the Board to adjudicate such challenges.
7. Designated Material may not be used for any purposes, including without limitation any business, commercial or competitive purposes, other than the preparation and presentation of evidence and argument in FD 36614 or any related proceedings before the Surface Transportation Board, and/or any judicial review proceedings in connection with FD 36614 and/or with any related proceedings.
8. Any party who receives Designated Material in discovery shall destroy such materials and any notes or documents reflecting such materials (other than file copies of pleadings or other documents filed with the Board and retained by outside counsel for a party to these Proceedings) at the earlier of: (1) such time as the party receiving the materials withdraws from these Proceedings, or (2) the completion of these Proceedings, including any petitions for reconsideration, appeals, or remands.
9. No party may include Designated Material in any pleading, brief, discovery request or response, or other document submitted to the Board, unless the pleading or other document is submitted under seal, in a package clearly marked on the outside as "Confidential Materials Subject to Protective Order." See 49 CFR 1104.14. All pleadings and other documents so submitted shall be kept confidential by the Board and shall not be placed in the public docket in these Proceedings except by order of the Board or of an administrative law judge or other officer in the exercise of authority lawfully delegated by the Board.
10. No party may include Designated Material in any pleading, brief, discovery request or response, or other document submitted to any forum other than this Board in these Proceedings unless (1) the pleading or other document is submitted under seal in accordance with a protective order that requires the pleading or other document to be kept confidential by that tribunal and not be placed in the public docket in the proceeding, or (2) the pleading or other document is submitted in a sealed package clearly marked, "Confidential Materials Subject to Request for Protective Order," and is accompanied by a motion to that tribunal requesting issuance of a protective order that would require the

pleading or other document be kept confidential and not be placed in the public docket in the proceeding, and requesting that if the motion for protective order is not issued by that tribunal, the pleading or other document be returned to the filing party.

11. No party may present or otherwise use any Designated Material at a Board hearing in these Proceedings, unless that party has previously submitted, under seal, all proposed exhibits and other documents containing or reflecting such Designated Material to the Board, to an administrative law judge or to another officer to whom relevant authority has been lawfully delegated by the Board, and has accompanied such submission with a written request that the Board, administrative law judge or other officer (a) restrict attendance at the hearing during any discussion of such Designated Material, and (b) restrict access to any portion of the record or briefs reflecting discussion of such Designated Material in accordance with this Protective Order.
12. If any party intends to use any Designated Material in the course of any deposition in these Proceedings, that party shall so advise counsel for the party producing the Designated Material, counsel for the deponent, and all other counsel attending the deposition. Attendance at any portion of the deposition at which any Designated Material is used or discussed shall be restricted to persons who may review that material under the terms of this Protective Order. All portions of deposition transcripts or exhibits that consist of, refer to, or otherwise disclose Designated Material shall be filed under seal and be otherwise handled as provided in Paragraph 9 of this Protective Order.
13. To the extent that materials reflecting Confidential Information are produced by a party to these Proceedings, and are held and/or used by the receiving person in compliance with Paragraphs 1, 2, or 3 above, such production, disclosure, holding, and use of the materials and the data that the materials contain are deemed essential for the disposition of these and any related proceedings and will not be deemed a violation of 49 U.S.C. 11904 or any other relevant provision of the ICC Termination Act of 1995.
14. Any party that files with the Board a document containing Confidential Information must simultaneously file with the Board a public version of that document.
15. All parties must comply with all of the provisions of this Protective Order unless the Board or an administrative law judge or other officer exercising authority lawfully delegated by the Board determines that good cause has been shown warranting suspension of any of the provisions herein.
16. Nothing in this Protective Order restricts the right of any party to disclose voluntarily any Confidential Information originated by that party, or to disclose voluntarily any Confidential Documents originated by that party, if such Confidential Information or Confidential Documents do not contain or reflect any Confidential Information originated by any other party.

EXHIBIT A

UNDERTAKING-CONFIDENTIAL MATERIAL

I, _____, have read the Protective Order (served on _____, 2022 governing the production and use of Confidential Information and Confidential Documents in FD 36614, understand the same, and agree to be bound by its terms. I agree not to use or permit the use of any Confidential Information or Confidential Documents obtained pursuant to that Protective Order, or to use or to permit the use of any methodologies or techniques disclosed or information learned as a result of receiving such data or information, for any purpose other than the preparation and presentation of evidence and argument in FD 36614, any related proceedings before the Surface Transportation Board, and/or any judicial review proceedings in connection with FD 36614 and/or with any related proceedings. I further agree not to disclose any Confidential Information, Confidential Documents, methodologies, techniques, or data obtained pursuant to the Protective Order except to persons who are also bound by the terms of the Order and who have executed Undertakings in the form hereof, and that at the conclusion of these proceedings (including any proceeding or administrative review, judicial review, or remand), I will promptly destroy any documents containing or reflecting materials designated or stamped as "CONFIDENTIAL," other than file copies, kept by outside counsel, of pleadings and other documents filed with the Board.

I understand and agree that money damages would not be sufficient remedy for breach of this Undertaking and that parties producing confidential information or confidential documents shall be entitled to specific performance and injunctive and/or other equitable relief as a remedy for any such breach, and I further agree to waive any requirement for the securing or posting of any bond in connection with such remedy. Such remedy shall not be deemed to be the exclusive remedy for breach of this Undertaking but shall be in addition to all remedies available at law or equity.

Dated: _____

EXHIBIT B

UNDERTAKING-HIGHLY CONFIDENTIAL MATERIAL

I, _____ am outside [counsel] [consultant] for _____, for whom I am acting in this proceeding. I have read the Protective Order served on _____, 2022, governing the production and use of Confidential Information and Confidential Documents in FD 36614, understand the same, and agree to be bound by its terms. I agree not to use or to permit the use of any Confidential Information or Confidential Documents obtained pursuant to that Protective Order, or to use or to permit the use of any methodologies or techniques disclosed or information learned as a result of receiving such data or information, for any purpose other than the preparation and presentation of evidence and argument in FD 36614 and any related proceedings before the Surface Transportation Board, or any judicial review proceedings in connection with FD 36614 and/or with any related proceedings. I further agree not to disclose any Confidential Information, Confidential Documents, methodologies, techniques, or data obtained pursuant to the Protective Order except to persons who are also bound by the terms of the Order and who have executed undertakings in the form hereof.

I also understand and agree, as a condition precedent to my receiving, reviewing, or using copies of any information or documents designated or stamped as "HIGHLY, CONFIDENTIAL," that I will take all necessary steps to assure that said information or documents be kept on a confidential basis by any outside counsel or outside consultants working with me, that under no circumstances will I permit access to said materials or information by employees or my client or its subsidiaries, affiliates, or owners, and that at the conclusion of this proceeding (including any proceeding on administrative review, judicial review, or remand), I will promptly destroy any documents containing or reflecting information or documents designated or stamped as "HIGHLY CONFIDENTIAL," other than file copies, kept by outside counsel, of pleadings and other documents filed with the Board.

I understand and agree that money damages would not be a sufficient remedy for breach of this undertaking and that other parties producing confidential information or confidential documents shall be entitled to specific performance and injunctive and/or other equitable relief as a remedy for such breach, and I further agree to waive any requirement for the securing or posting of any bond in connection with such remedy. Such remedy shall not be deemed to be the exclusive remedy for breach of this Undertaking but shall be in addition to all remedies available at law or equity.

OUTSIDE [COUNSEL] [CONSULTANT]

Dated: